

1 **Insights and participatory actions driven by a socio-hydrogeological**  
2 **approach for groundwater management. The Grombalia Basin case study**  
3 **(Tunisia)**

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15 **Abstract:** Sustainable groundwater management in water-scarce countries is a pragmatic  
16 example of the necessity to guide future decision-making processes by simultaneously  
17 considering local needs, environmental problems and economic development. For these  
18 reasons the new socio-hydrogeological approach, Bir Al-Nas, proposed by Re (2015), has  
19 been tested in the Grombalia region (Cap Bon Peninsula, Tunisia), to evaluate the  
20 effectiveness of `complementing hydrogeochemical and hydrogeological investigations by  
21 considering the social dimension of the issue at stake. Within this approach the social  
22 appraisal, performed through Social Network Analysis and public engagement of water end-  
23 users, allowed hydrogeologists to get acquainted with the institutional dimension of local  
24 groundwater management, identifying issues, potential gaps, such as weak knowledge transfer  
25 among concerned stakeholders, and the key actors likely to support the implementation of  
26 new science-based management practices resulting from the ongoing hydrogeological  
27 investigation. Results hence go beyond the specific relevance for the Grombaila basin,  
28 showing the effectiveness of the proposed approach and the importance to include social

29 assessment in any given hydrogeological research aimed at supporting local development  
30 through groundwater protection measures.

31

32 **Keywords:** Socio-economic aspects, groundwater protection, public engagement, social  
33 network analysis, Bir Al-Nas

34

## 35 **1. INTRODUCTION**

36 Groundwater constitutes 30% of world's freshwater storage and it corresponds to 97% of  
37 global freshwater potentially available for human uses (UN-Water 2014). However, due to the  
38 recent increase in groundwater withdrawal, driven by the shift towards more water-dependent  
39 economies, many aquifers worldwide are being depleted at alarming rates (Richey et al.  
40 2015). Indeed, the most stressed ones are often located in arid/semi-arid regions, where, due  
41 to scarce precipitation and recurrent droughts, groundwater represents the main freshwater  
42 source for local population (Re and Zuppi 2011), or in poor and densely populated regions,  
43 where alternatives to water supply are limited and water shortages can easily become a driver  
44 to social and economic instability (Richey et al. 2015). Consequently, not only groundwater  
45 has to be used and managed in a more sustainable way (and this strongly depends on the  
46 behaviour of both decision makers and water end-users), but also its quantity and quality  
47 issues have to be tackled using multidisciplinary approaches, balancing the difficulties raised  
48 by both limited access to the resource and the lack of appropriate knowledge on aquifer  
49 dynamics (Shah et al. 2003; Moench 2007).

50 Despite the growing awareness on the need to promote participatory processes to support  
51 sound environmental management, the latter are seldom implemented in investigations  
52 dealing with the identification of groundwater pollution sources. In fact, looking at the recent  
53 literature on groundwater management, only few studies combine stakeholder analysis and  
54 engagement with hydrogeological assessments to find both criticalities and possible pathways  
55 for the implementation of more sustainable practices (e.g. Foster et al. 2004; Bekkar et al.  
56 2009; Villholth et al. 2013; Re 2015 and references therein). In addition, although increasing  
57 attention is paid to groundwater governance (e.g. Shah 2010; van der Gun et al. 2012; Varady  
58 et al. 2013), groundwater withdrawal and pumping management (e.g. Bekkar et al. 2009;  
59 Fofack et al. 2015), and to proposing alternative points of view to groundwater knowledge

60 (e.g. Birkenholtz 2008; Budds 2009; Aubriot 2011), new measures are often not associated  
61 with a general improvement of groundwater quality (Shah et al. 2003). Therefore,  
62 notwithstanding the advances in scientific knowledge and the increasing regulations for  
63 groundwater protection, the lack of a robust connection between science and society,  
64 associated with scarce involvement of water end-users (and polluters), seems to hamper the  
65 achievement of sustainable groundwater management. Indeed, a stronger engagement by  
66 hydrogeologists (and by groundwater scientists in general) in bridging this gap could  
67 contribute to the implementation of new science-based strategies that can take into account  
68 both the needs of groundwater users and the necessity to protect this already vulnerable  
69 resource from further contamination.

70 In this context, socio-hydrogeology has been introduced by Re (2015) as a way to go beyond  
71 the state of the art of hydrogeological investigations and contributing to effectively bridging  
72 the gap between science and society. To this end the application of the new Bir Al-Nas  
73 approach, combining hydrogeological assessments and social analysis to provide advices and  
74 to support integrated management practices in areas highly affected by aquifer pollution and  
75 over-exploitation, was proposed. Within this approach the hydrogeological assessment,  
76 targeted to understanding the general aquifer characteristics and identifying the different  
77 pollution sources, is associated to a public engagement activity aimed at ascertaining the  
78 needs and issues of water end-users while also retrieving information on local groundwater  
79 use patterns. Moreover, a stakeholder analysis is proposed to comprehend how different  
80 actors are involved in the decision making process related to groundwater management. The  
81 two main objectives of these analyses are to cross boundaries between social and natural  
82 sciences (in order to consider both the socio-political and the environmental dynamics of  
83 groundwater issues), and moving the scientific community closer to the “field realities”,

84 hence making hydrogeologists and local stakeholders collaborating to find sustainable  
85 solutions for groundwater use and protection.

86 This paper presents the preliminary results of the application of the Bir Al-Nas approach in  
87 the Grombalia basin, one of the main agricultural regions of Tunisia, affected by different  
88 issues shared by most of the coastal aquifers in the Mediterranean Basin (i.e. aquifer pollution  
89 and salinization, water overexploitation and saline-water intrusion), hence requiring adequate  
90 management plans for the long-term protection of its water resources. In particular it focuses  
91 on the discussion of the social analysis outcomes and of the benefits derived by combining  
92 hydrogeological and social assessments. Together they can help fostering the role of  
93 hydrogeologists as advocates of new bottom-up actions for groundwater contamination  
94 reduction that does not compromise end-users needs. In fact, understanding the complex web  
95 of relationships between actors at local and central level, as well as their engagement in the  
96 decision making process, is fundamental for the implementation of effective science-based  
97 groundwater management strategies.

98

## 99 **2. CONCEPTUAL FRAMEWORK AND METHODOLOGY**

### 100 **2.1 The Bir Al-Nas approach**

101 Bir Al-Nas (Bottom-up IntegRATED Approach for sustainabLe groudNwater mAnagement in  
102 rural areaS) proposes the integration of hydrogeochemical and socio-economic analyses to  
103 support groundwater management in rural areas, as reinforced by the translation of the Arabic  
104 *bir al-nas*, meaning “the people’s well”. (Re, 2015). This new socio-hydrogeological  
105 approach is centred on the role of hydrogeologists as advocates for groundwater management  
106 and protection, being able to promote and implement actions that embed local know-how into  
107 water management strategies. All this can be achieved by creating a network of mutual trust

108 between hydrogeologists and end-users (and polluters), eventually bridging the gap between  
109 scientists and citizens.

110 In practical terms, Bir Al-Nas features the integration of specific social analysis to  
111 hydrogeochemical and hydrogeological assessment aimed at defining the baseline  
112 characteristics of the studied groundwater system and to evaluate deviations from natural  
113 conditions due to human activities:

- 114 • A stakeholder analysis, targeted to the identification of the relevant actors in the issue  
115 being studied;
- 116 • Direct engagement and discussion with well owners and farmers to i) tackle the  
117 research project more effectively, ii) retrieve reliable information about water and land  
118 use, and iii) disseminate the results while performing knowledge exchange on  
119 groundwater status and protection strategies.

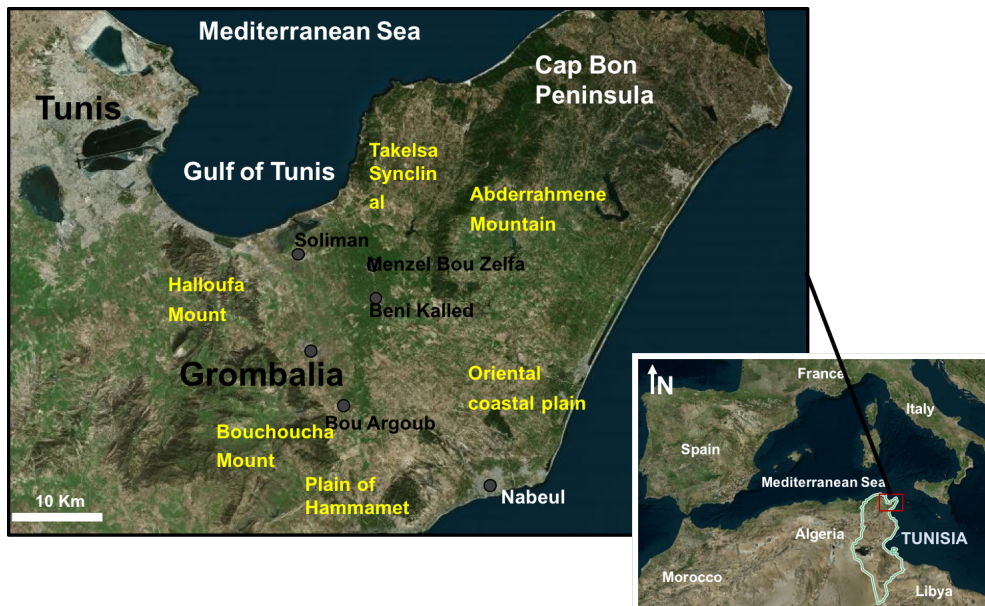
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## 121 **2.2 Case study**

122 The Grombalia coastal plain (720 km<sup>2</sup>; NE Tunisia) is one of the country's most important  
123 rural districts, providing 16% of the total agricultural production. The region is characterized  
124 by a semi-arid to sub-humid Mediterranean climate, with low and irregular rainfall of about  
125 512 mm/year, and with a mean annual temperature of 18°C. The region is particularly suitable  
126 for arboriculture (mainly citrus – representing 82% of the national production, grapes – 80%  
127 of Tunisian vineyards, and olives), and horticulture (mainly tomatoes, strawberries and  
128 legumes). Most of the agricultural production is sold on both the national and international  
129 markets (Gafsi and Ben Hadj 2007). The agro-industrial sector is also rapidly expanding with  
130 more than 1250 factories located in the surrounding areas of the cities of Nabeul and  
131 Grombalia.

132 The main source of water supply for both agricultural and industrial purposes is groundwater  
133 from the Grombalia coastal aquifer. This is a multi-layer aquifer system comprised of a  
134 shallow phreatic aquifer, with an average thickness of about 50 m (hosted in the Quaternary  
135 continental sand, clayey sand and sandstones deposits), and different confined aquifers  
136 reaching 200 m of depth. The different layers are connected through discontinuities between  
137 the different marl layers (Castany 1948; Ennabli 1980). The recharge in the shallow  
138 unconfined aquifer mainly occurs in the pediments of the surrounding mountains and  
139 converges to the central part of the basin. There, a general southeast–northwest flow carries  
140 groundwater to the Gulf of Tunis, as the aquifer discharge area (Ben Moussa 2007; Gaaloul et  
141 al. 2014). Due to the growing water demand the aquifer is constantly exposed to increasing  
142 pressure (with annual exploitation rates of about 250 Mm<sup>3</sup>/year) resulting in a severe  
143 piezometric level decrease (about 10 m in the last 50 years) (Charfi et al. 2013a; Gaaloul et al.  
144 2014). Therefore, the rising groundwater use has led to severe water exploitation, especially  
145 in the dry season, due to abstraction rates exceeding natural aquifer replenishment from  
146 rainfall infiltration through permeable layers in the north-eastern part of the plain (Charfi et  
147 al. 2013b). In addition, the aquifer is facing severe groundwater issues related to salinization,  
148 salt water intrusion near the sea shore and nitrate pollution (Ben Moussa et al. 2010; Ben  
149 Moussa and Zouari 2011), due to both natural processes and anthropogenic activities. In fact,  
150 water-rock interaction processes (e.g. dissolution of halite and gypsum) are one of the main  
151 causes of the high natural salinity of the aquifer, while agricultural practices (namely  
152 uncontrolled use of fertilizers and agricultural return flow) combined with industrial effluent  
153 discharge and the lack of adequate sanitation facilities in some rural neighbourhoods are the  
154 main drivers of high nitrate concentrations (Ben Moussa and Zouari 2011).

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157 \*\*\*Fig. 1 The Grombalia Basin (Tunisia). Background satellite image from Microsoft® Bing™ Maps").  
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159 **2.3 Stakeholder identification and Social Network Analysis**

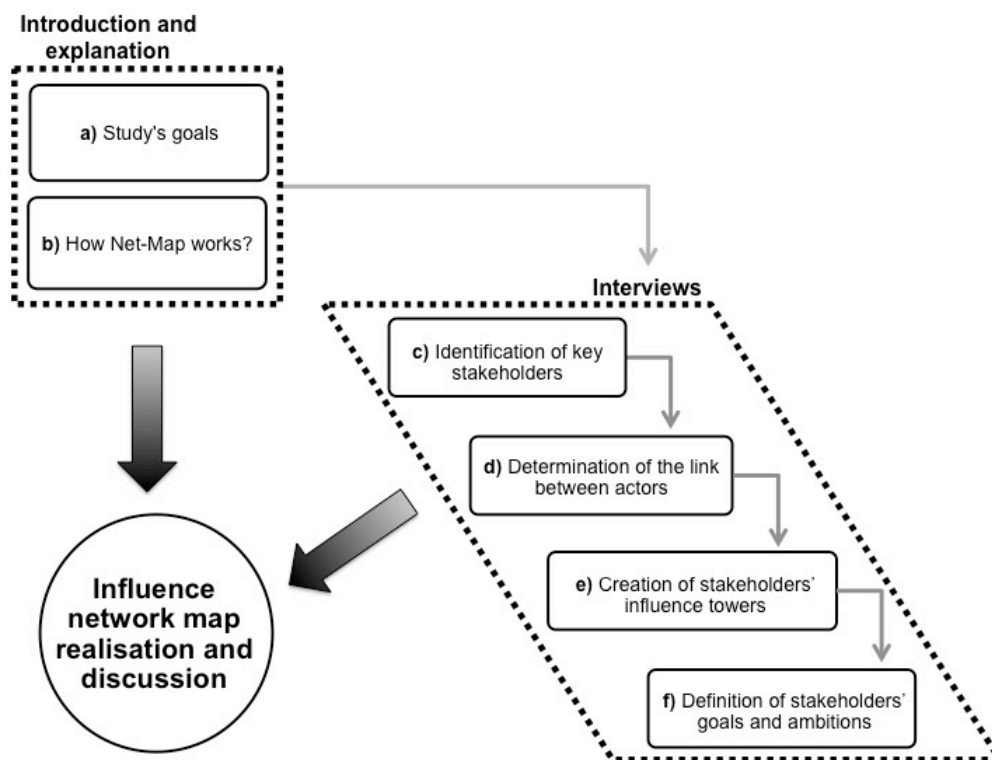
160 Stakeholder Analysis (SA) provides a complete picture of all the actors involved in a  
 161 particular problem, highlighting their relationships and possible conflicts, their power  
 162 relations and their roles in the issue concerned (Reed et al. 2009). With regard to water  
 163 management the direct engagement of all the stakeholders dealing with water resources (e.g.  
 164 consumers, polluters and managers) is fundamental for the achievement of sustainability  
 165 goals and for the implementation of new long-term water management practices.

166 For the application of the Bir Al-Nas approach a preliminary SA was performed through a  
 167 review of the main documents and legislation on water management in Tunisia (e.g. Tunisian  
 168 Water Code 1975; Chkir et al. 2005; Al Atiri 2007; Canesse 2011). This permitted an initial  
 169 appraisal of all the actors involved in groundwater consumption and management,  
 170 considering both institutional actors and end-users. A Stakeholder Network Analysis (SNA)  
 171 was then carried out to gain a better understanding of the formal and informal interactions  
 172 between the different actors (Wasserman and Faust 1994). SNA permits the identification of  
 173 the most influential stakeholders within a specific network, the analysis of formal and



174 informal interactions among them (Scott 1991; Schiffer and Hauck 2010; Marshall and  
175 Staeheli 2015) and it is considered a particularly powerful tool in natural resource  
176 management initiatives seeking to influence stakeholders' behaviour through key influential  
177 individuals (Reed et al. 2009, Bellarby et al., 2016). For the purpose of the proposed  
178 investigation the SNA was performed using the Net-Map toolbox (Schiffer and Waale 2008).  
179 Net-Map is an interview-based mapping tool, facilitating the identification of all the actors  
180 involved in a given issue while also highlighting their power relations, their influence and  
181 their main goals (Schiffer et al. 2007), by means of the so-called Influence Network Map  
182 (INM). Between February and March 2014, Net-Map discussion meetings and qualitative  
183 interviews were conducted with three key target groups with specific knowledge of  
184 groundwater-related issues in the Grombalia basin (Tringali, 2014): i) a group of  
185 hydrogeologists from the National Engineering School of Sfax (Tunisia) working on the  
186 hydrogeochemical characterization of the Grombalia aquifer's recharge and pollution sources;  
187 ii) a decision-support system (DSS) and public participation in the water sector expert from  
188 the University of Sfax (Tunisia); iii) a local agent of the Tunisian Ministry of Agriculture  
189 working at the Regional Commissariat for Agricultural Development (CRDA) of Nabeul (i.e.  
190 the institution responsible for water resource management and control in the Grombalia  
191 region). The point of view of the hydrogeologists was useful to capture the vision of  
192 academics related to the social implications of scientific researches. The DSS expert was  
193 involved to assess the perception of the studied issue by an informant more familiar with  
194 holistic approaches to water resources management and with specific knowledge of the  
195 problems in the Grombalia region. The last key-informant provided insights on the position of  
196 local authorities. Since it was not possible at the moment of the investigation to perform a  
197 INM with local farmers, their point of view was captured during the public engagement  
198 phase, through questionnaires administration (cfr. Section 2.4).

199 For the realization of the SNA it was decided to ask each group to build an individual map  
 200 during a separate interview (Figure 2). Not only did this permitted to clearly outline the way  
 201 each group of key informants perceived the issue being analysed, but it also prevented the  
 202 limitations caused by power differences between the various interviewees (i.e. possible biases  
 203 due to intimidation effect).  
 204



205  
 206 **\*\*\*Fig. 2 Phases of the Influence Network Map (INM) creation**

207  
 208 The guiding questions for the creation of the INM maps were: “Who can influence  
 209 groundwater pollution reduction in the rural areas of the Grombalia basin?” and “Who can  
 210 influence the implementation of new groundwater protection actions based on the outcomes  
 211 of the hydrogeochemical investigation?”. With the help of these questions key informants  
 212 identified and listed all the stakeholders involved in groundwater use, management and  
 213 protection in the Grombalia region, with a special focus on the agricultural and rural sectors.  
 214 Subsequently it was asked them to highlight the relationship among the different stakeholders

215 according to the following links: i) exchange of technical information about groundwater  
216 status; ii) control and authorisations; iii) advices and best practices exchange; iv) money flow;  
217 and v) conflicts.

218 Key informants were then asked to highlight the relative power of each actor/group of actors  
219 (i.e. how strongly they could influence the issue being studied and the behaviour of other  
220 actors; Sander et al. 2013). The influence degree of each stakeholder was calculated as the  
221 average value assigned by the different key informants in each map, where the influence  
222 degree ranges between 0 (no influence) and 5 (high influence). The final step was to assign  
223 each stakeholder a specific goal with respect to the topic under investigation, choosing  
224 between environmental protection and economic development. The three individual maps so  
225 obtained were subsequently merged to create an overall INM showing the interactions among  
226 the actors identified (Schiffer and Waale 2008). The latter was created also taking into  
227 account the information retrieved with the SA and those obtained during the public  
228 engagement of local farmers and well owners phase.

229 Network data of the common influence map were displayed and analysed using Visualyzer  
230 software (Visualyzer 2.0; Medical Decision Logic, Inc. 2007), and the final structure was  
231 studied using network centralization and degree centrality analyses. The first one measures  
232 the extent to which the network is centred on one (or more) key actor, showing how power  
233 and influence are distributed. Node centrality analyses the number of relationships (i.e. ties)  
234 an actor has within the network and it is a measure of the importance/influence of the  
235 stakeholders within the network. Three different centrality investigations were performed:  
236 *degree centrality*, representing the total number of links between a given actor and the others;  
237 *in-degree* and *out-degree*, which are the number of inward and outward links to other actors,  
238 respectively.

239

## 240 **2.4 Public Engagement**

241 As previously mentioned Bir Al-Nas promotes a structured approach to public engagement  
242 and communication with local farmers/well holders that may eventually become a  
243 compulsory component of hydrogeological and hydrogeochemical investigations targeted at  
244 rural development (Re 2015). To this end, during the hydrogeological field campaign to  
245 investigate groundwater pollution sources in the Grombalia Basin (February-March 2014)  
246 farmers and well owners of the 51 sampled sites were asked to respond to structured  
247 interviews on water and agricultural practices (Tringali 2014). The spatial distribution of the  
248 interviewed farmers and well owners hence corresponds to the location of the sampling  
249 network of the hydrogeochemical investigation, and extends over the whole Grombalia plain.  
250 The participation to the interviews was on volunteer base only and no direct incentives (e.g.  
251 reimbursements, gifts) was given to participants. In addition, to ensure that privacy is  
252 respected, an informed consent form was signed prior each questionnaire administration. The  
253 form clearly explained the purpose of the investigation and the use of the information  
254 retrieved, explicitly mentioning that data would only be used in disaggregated form, and  
255 asked for permission to take pictures (or record videos) during the sampling phase (Re, 2015).  
256 The main goal of the public engagement activity was to create momentum for dialogue on  
257 local groundwater protection and capacity building, while also collecting relevant information  
258 on groundwater use and farmers' perceptions of pollution issues. Each interview started with  
259 a full explanation of the project's objectives and goals, and concluded with an overview of  
260 groundwater resources status and issues in the region, according to the scheme provided by  
261 Re, 2015. The last part of the interviews was intended to evaluate the potential for the  
262 implementation of participatory water monitoring and management initiatives by assessing  
263 the interviewees' perceived role in groundwater protection, and their awareness of the role of  
264 scientists and policy makers in local groundwater management (Re, 2015). In particular, in

265 line with the SNA objectives, interviewees were asked to indicate the most powerful  
266 stakeholders involved in groundwater protection actions.

267 Structured interviews were administered directly by the research team during *in situ*  
268 hydrogeological measurements and sampling collection activities in order to i) start a dialogue  
269 with groundwater users as the basis for participatory management approaches and ii) obtain  
270 direct and reliable information to support hydrogeochemical data interpretation.

271

### 272 **3. RESULTS AND DISCUSSION**

#### 273 **3.1 Main stakeholders involved in the Tunisian water management framework**

274 Results of the SA (Tab. S1 of the electronic supplementary material (ESM)) were used to  
275 preliminary characterize the stakeholders and to group them into three general categories:

- 276 • Decision makers (with legislative power);
- 277 • Groups and commissions with executive power;
- 278 • Water users.

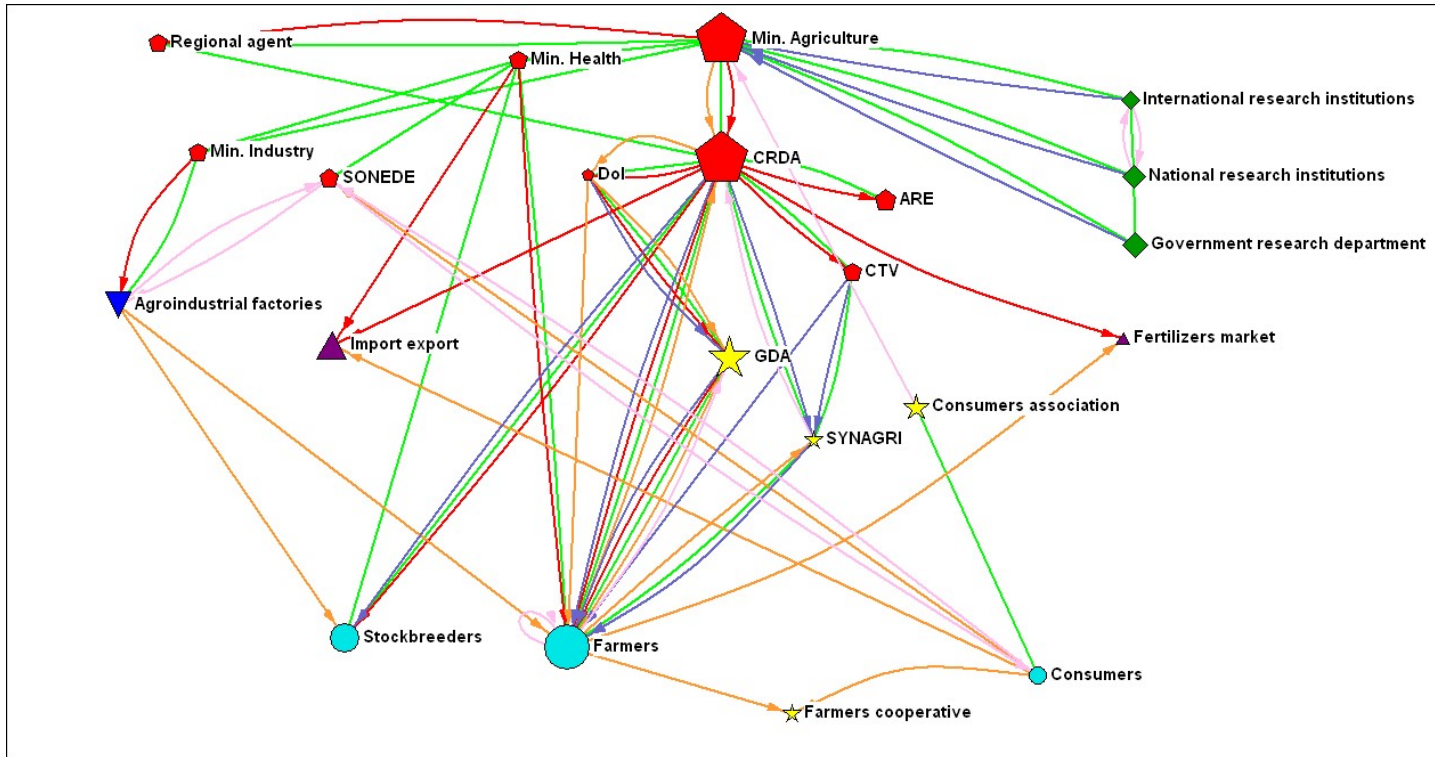
279 The national decision-making level includes the Ministries and the National Water  
280 Committee. With respect to the studied issue, their functions are to: i) define water policies,  
281 ii) coordinate activities related to water development and iii) give advice on water distribution  
282 plans. The groups and commissions with executive power include actors that support the  
283 implementation of national policies and legislation on water distribution, rural development  
284 and water sanitation at regional level. The third category is composed by the groups of actors  
285 corresponding to water user associations, namely, the Groups of Hydraulic Interest (GHIs),  
286 and the Associations of Collective Interest (AICs), subsequently replaced by the Groups of  
287 Agricultural Development (GDAs). The latter, composed by landowners, farmers and water  
288 users sharing water resources in each irrigated area, and coordinated by a board of  
289 democratically elected local members, have played (and plays) an important role in Tunisian

290 agricultural development. The GDAs, are mainly responsible for water management at local  
291 level, and in particular are in charge of the i) organization of the irrigated areas, ii)  
292 implementation and maintenance of the hydraulic infrastructures within the irrigated area of  
293 competence, iii) coordination of water distribution among farmers, iv) safeguarding and  
294 protection of natural resources, and v) promotion of agricultural techniques (Al Atiri 2004;  
295 Mouri and Marlet 2007; Canesse 2010). GDAs are therefore quite important at the local level,  
296 representing a “connecting point in the triangle of administration/farmers/natural resources”  
297 (Canesse 2010). In fact, on the one hand, farmers pay for natural resources utilization, and on  
298 the other, they elect the GDA committee, which identifies problems, proposes solutions, and  
299 manages agricultural areas. The constitution of the GDA is based on a transfer of  
300 competences from the central to the local level, representing the first step of the  
301 reconstruction of rural institutions in Tunisia (Canesse 2010).

302

### 303 **3.2 Social Network Analysis: Net-Map results for the Grombalia basin**

304 Figure 3 shows the final INM where each stakeholder, or group of stakeholders, is represented  
305 by a node (different coloured shapes in the network visualised in Figure 3), and nodes are  
306 connected using different links (coloured arrows in the network visualised in Figure 3). The  
307 stakeholders’ influence degree is depicted by the size of each node in the INM. Moreover, for  
308 mapping purposes, the local and national actors were grouped into seven main categories, as  
309 indicated in Tab.1.



310

311  
312

\*\*\*Fig. 3 Common INM for stakeholders involved in groundwater management and protection in the Grombalia basin. List of acronyms used in the map: SONEDE: National Society for Water Exploitation and Distribution; CRDA: Regional Commissariat for Agricultural Development; DoI: Department of Irrigation; ARE: Water Resources Office; CTV: Local Divulagation Centre; GDA: Groups of Agricultural Development; SYNAGRI: farmers' trade union.

313

314

\*\*\* Table 1 Comparison between the stakeholders identified during the SA included in the maps, and the stakeholders identified during the SNA. Blue: Decision-making level; Grey: Executive level; Magenta: Users level; Black: Others.

Groups	Stakeholders identified with SA	Stakeholders identified with SNA
<b>Authorities</b>	<ul style="list-style-type: none"> <li>Ministry of Agriculture</li> <li>Regional Commissariat for Agricultural Development (CRDA),</li> <li>National Society for Water Exploitation and Distribution (SONEDE)</li> </ul>	<ul style="list-style-type: none"> <li>Ministry of Health</li> <li>Ministry of Industry</li> <li>Water Resources Office (ARE)</li> <li>Department of Irrigation of the CRDA (DoI)</li> <li>Crop Production Office</li> <li>Local Divulcation Centre (CTV)</li> <li>Regional Agent</li> <li>Local and National Police</li> </ul>
<b>Research institutions</b>		<ul style="list-style-type: none"> <li>Universities</li> <li>National Research Institutions</li> <li>International Research Institutions</li> <li>Consultants</li> <li>Government Research Department</li> <li>Non-Governmental Organizations (NGOs)</li> </ul>
<b>Local groups</b>	<ul style="list-style-type: none"> <li>Groups of Agricultural Development (GDA)</li> </ul>	<ul style="list-style-type: none"> <li>Consumers association</li> <li>Farmers cooperative</li> <li>Farmers trade union (SYNAGRI)</li> <li>Farmers</li> <li>Stockbreeders</li> <li>Landowners</li> <li>Factories</li> <li>Agro-industrial factories</li> <li>Import-export agricultural products,</li> <li>Fertilizers market</li> <li>Local Communities</li> <li>Citizens/Consumers</li> </ul>
<b>Individual actors</b>		
<b>Factories</b>		
<b>Trades</b>		
<b>Consumers</b>		

316

317

318 Results show that in addition to the actors identified with the SA (Tab. S1 of the electronic  
 319 supplementary material (ESM)), other stakeholders playing an important role in the  
 320 Grombalia groundwater system management were identified by key informants during the  
 321 SNA elaborations (Tab. 1). These are:

- 322 Institutional actors at national and regional level, whose competences also partially  
 323 span in the water domain, and that may influence the implementation of new groundwater  
 324 management actions in the region (e.g. the Regional Agent receiving and implementing



325 ministerial directives at regional level, the Department of Irrigation of the CRDA – DoI – in  
326 charge of managing the irrigated areas; the Crop Production Office in charge of quality  
327 control of agricultural production; and the Local Divulgateion Centre depending on CRDA –  
328 *Cellule Territoriale de Vulgarisation*, CTV– which organizes outreach campaigns sharing  
329 good practices regarding agriculture and water use in rural areas).

330 • Research institutions, identified as relevant actors due to the presence of a significant  
331 number of investigations (both national and international level) carried out to assess  
332 groundwater status in the region.

333 • Business and trade companies, especially in the agro-industrial sector, as potentially  
334 influencing the import-export of agricultural products and the fertilizers market.

335 • Local rural actors, such as the local community (i.e. citizens, consumers, farmers,  
336 stockbreeders and landowners), and agricultural associations (i.e. consumers’ association,  
337 farmers’ cooperative, farmers’ trade union – *Syndicat des agriculteurs de Tunisie*,  
338 SYNAGRI), recognized to potentially affect decision-making processes related to water  
339 resources as far as agricultural production is at stake.

340 All the information obtained through the SA and SNA were taken into account while creating  
341 the common influence network map, therefore stakeholders identified in one of these phases,  
342 but that do not actually play a significant role related to the studied issue, were not included in  
343 the final IWM. These are the Crop Production Office, local and national police, and private  
344 consultants. As far as factories are concerned, it was decided to pay particular attention to  
345 agro-industrial plants (the most numerous in the study area). Some actors, identified with  
346 different names by interviewees, have been unified using a common label, such as universities  
347 (grouped with national research companies) landowners (unified with farmers), local  
348 community and citizens (grouped as consumers), and NGO (included in international research

349 companies since key-informants compared their work with the technical cooperation  
350 performed by foreign research groups).

351 As a result, a more complete picture of the social dynamics related to groundwater use and  
352 management in the region have been obtained. Indeed, without the SNA, relevant information  
353 not present in the literature would have been missed.

354

### 355 **3.2.1 Analysis of the actors' links**

356 The analysis of the relationships identified by the key informants (Figure 3) demonstrated  
357 that:

358 i) All the actors are involved in a technical information exchange, mainly referred to  
359 groundwater quality and wells' status. This type of flow occurs between Ministries and  
360 research institutions responsible for environmental quality assessments and control prior to  
361 new wells' drilling. Technical information also moves from ministerial central offices to local  
362 offices (CRDA), and from local groups and associations to water end-users. Private research  
363 companies are also involved, generally providing evaluation on crop's quality.

364 ii) Control and authorisation is mainly exerted by the Ministries through the local government  
365 authority (CRDA), responsible for checking fertilizers quality and application rates, crop's  
366 quality, and borehole maintenance. Furthermore, is responsible for authorizing researches in  
367 the region, and for regulating groundwater exploitation and well construction activities (new  
368 drilling can be carried out without prior authorization only if the well depth does not exceed  
369 fifty meters and if the well is not located within a "perimeter of interdiction" or "safeguard";  
370 Tunisian Water Code, 1975).

371 iii) Money exchange flows involve not only consumers, public water distributors, and the  
372 actors within the crops market, but also the Ministry of Agriculture (through the CRDA)  
373 giving GDA subsidies for the maintenance and construction of new wells, with the overall

374 goal of discouraging the construction of illegal wells. As an additional connection, the use of  
375 international research funds to perform investigations in the region was highlighted.

376 iv) As concerns the advices flow, it emerged that local authorities usually task research  
377 institutions with carrying out environmental studies, both concerning well drilling feasibility  
378 and groundwater quality assessments. Results of these investigations are also declared to be  
379 shared to give advices to water end-users regarding optimal fertilizers and groundwater use.  
380 Thus, the advice flow usually moves from the Ministry of Agriculture to the CRDA, CTV,  
381 GDA and, finally, to farmers. Advice flow from research institutions to water end-users was  
382 also mentioned sporadically occur.

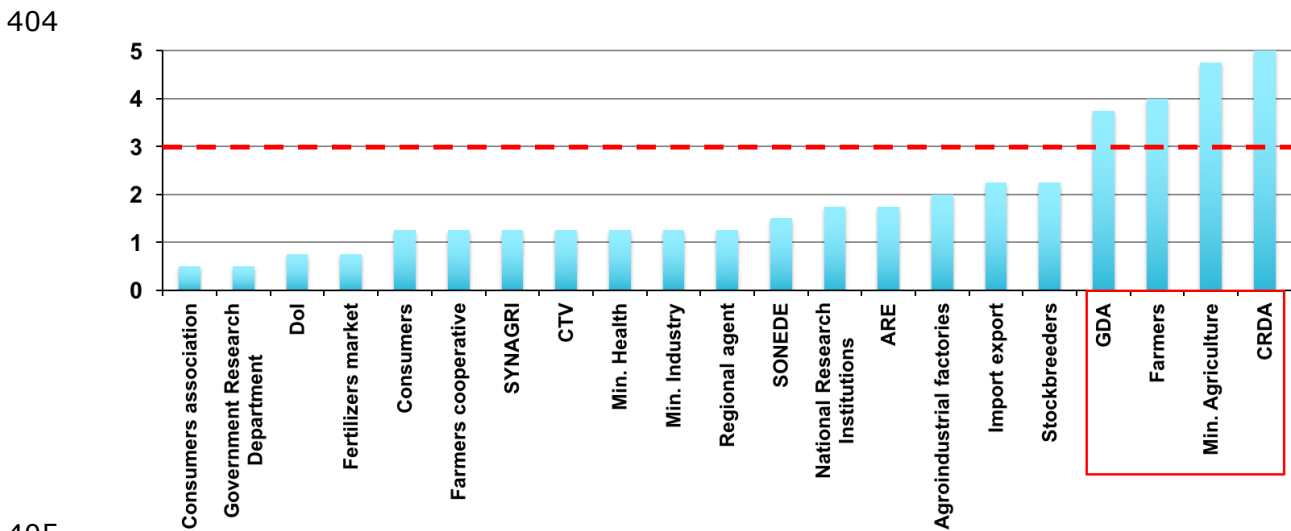
383 v) All the key informants confirmed that conflicts are usually due to water scarcity and  
384 groundwater pollution problems. Farmers who participated to local surveys have reported  
385 conflicts, due to water distribution, with local administrations, such as the CRDA. During the  
386 dry season (and especially between June and September), local authorities impose water use  
387 restrictions upon farmers, who in turn organize protests against these measures. It interesting  
388 to underline that representative of local authorities involved in the INM construction did not  
389 recognize the latst conflict flow, while stressed the existence of disagreements among farmers  
390 due to competing interest in water use (also exacerbated by abovementioned restrictions in the  
391 dry season).

392

### 393 **3.2.2 Influence degree and centrality analyses**

394 In the influence degree analysis stakeholders are classified according to interviewees'  
395 perception of the ability to affect the implementation of new groundwater management  
396 practices, either directly or by inspiring/persuading the behaviour of other actors. Results  
397 (Figure 4) indicate that the most influential stakeholders in the studied area are:

- 398 i) Ministries and CRDA, given their administrative, decisional and control functions on  
 399 groundwater activities, and their legislative power on water resources management;  
 400 ii) Farmers and stockbreeders, as concerned water users and potential polluters, given the  
 401 impacts of rural activities on groundwater quality and quantity;  
 402 iii) Local groups working on rural development issues (i.e. GDAs), due to their potential role  
 403 as mediators between the local and national authorities and the water end-users.



405  
 406 \*\*\*Fig. 4 Stakeholders' influence degree, as indicated in the common INM. The red area indicates the most influential  
 407 stakeholders, according to the interviewees INM  
 408

409 Figure 5 shows the results of the node centrality analysis for the common INM. According to  
 410 this analysis the most central stakeholders in the network are:

- 411 i) The farmers, involved in 66.6% of network connections; and  
 412 ii) CRDA together with the Ministry of Agriculture and Environment, accounting for 57.1%  
 413 and 52.3% of network connections, respectively.

414 Farmers are also the most central actors according to *in-degree* analyses, with 38% of  
 415 incoming links regarding mainly money, control and authorization and advice. They receive  
 416 money from agro-industrial factories by selling crops to them and subsidies from the CRDA  
 417 to support agricultural production as specified earlier. As far as the control and authorization

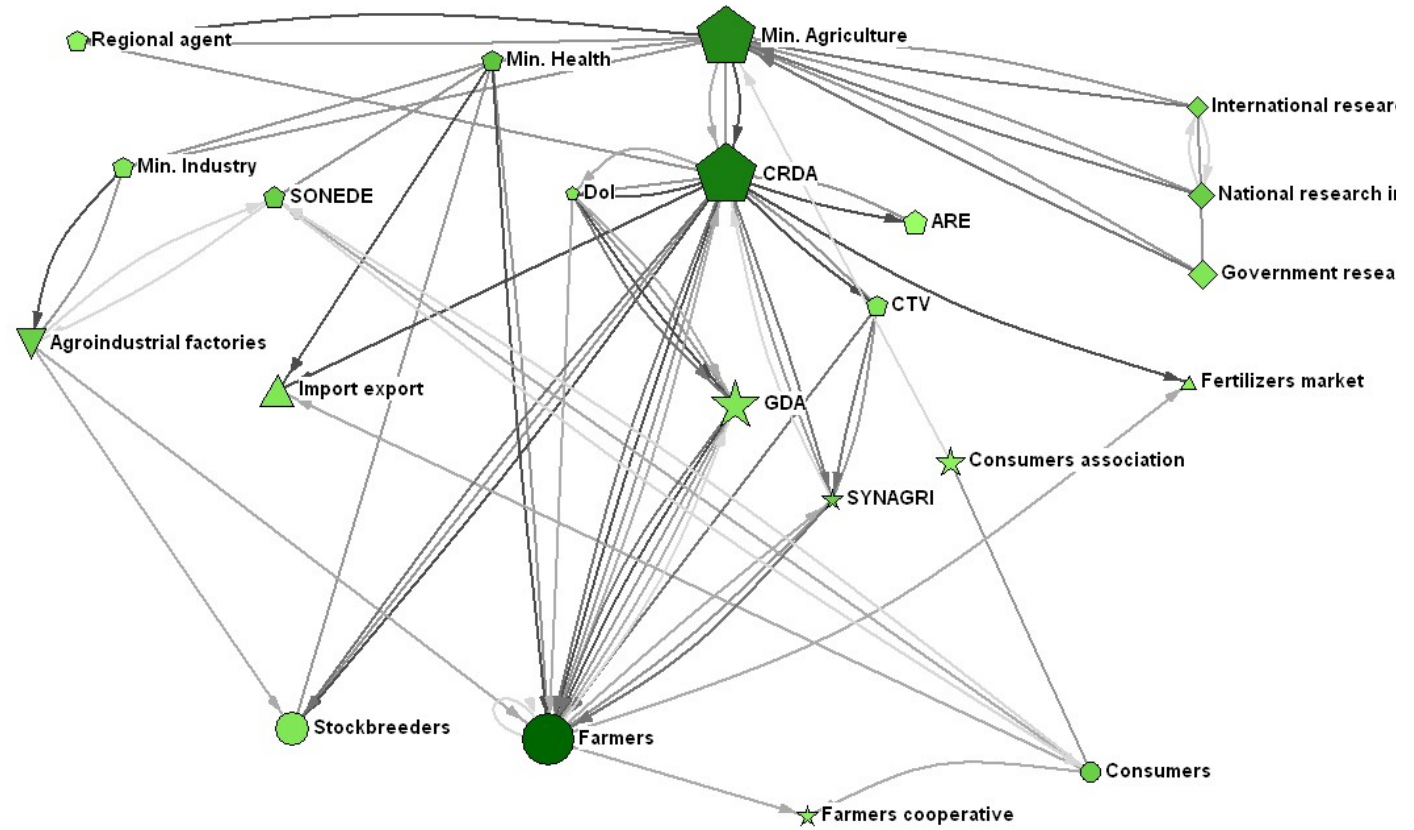
418 link is concerned, farmers are subject to the Ministry of Agriculture's control and require its  
419 authorization for all activities linked to groundwater exploitation, well construction and  
420 fertilizer use through the CRDA monitoring activities. Finally, they receive advice from the  
421 CRDA, GDA, CTV and trade union for the application of good water management practices  
422 to improve groundwater quality and availability.

423 The *out-degree* analyses show the CRDA to be involved in 42.8% of outward links reflecting  
424 its important role in providing advices, technical information on groundwater management,  
425 and control on rural activities.

426 The outcome of the centrality analysis shows that the stakeholders centrality within the  
427 network does not necessarily correspond to the key informants' perception of stakeholders'  
428 influence. In fact, some actors, such as the GDA, identified as influential for the Grombalia  
429 water management (Figure 4), are not actually central in the network. This is an important  
430 result since it shows that some actors, although being perceived as relevant by the  
431 interviewees are not so well connected in the network, thus highlighting potential gaps that  
432 can hamper knowledge exchange between the actors and therefore the successful  
433 implementation of new groundwater management actions. In the case of GDAs, for instance,  
434 the lack of a strong connection within the network (with a degree centrality of only 14.28% -  
435 Figure 5) can undermine their abilities to mediate between authorities and groundwater end-  
436 users, essential for the local implementation of resource management strategies dictated at  
437 government level. In this case improving GDA's connections in the network can be beneficial  
438 for a more effective management of the water resources in the basin. These results also  
439 highlight the importance of including a SNA in any hydrogeological investigation targeted to  
440 local development. Not only it permits to identify all the relevant stakeholders involved in the  
441 studied issue since the early stage of the project, but also, it will give hydrogeologists inputs  
442 for discussing how the actors, links, influence and goals mapped out on the INM could affect

443 specific groundwater reforms resulting from their investigation. In addition, based on the  
444 SNA outcomes, they would know who (and how) to engage to support the design and  
445 implementation of such reforms.

Degree Centrality:			
Nodes	Degree	InDegree	OutDegree normalized
Farmers	66.66%	38.09%	28.57%
CRDA	57.14%	14.28%	42.86%
Min. Agriculture	52.38%	19.05%	33.33%
Min. Health	28.57%	9.52%	19.05%
National research institutions	23.81%	9.52%	14.28%
SYNAGRI	23.81%	14.28%	9.52%
SONEDE	23.81%	9.52%	14.28%
Agroindustrial factories	23.81%	9.52%	14.28%
Consumers	23.81%	4.76%	19.05%
International research institutions	19.05%	9.52%	9.52%
Min. Industry	14.28%	9.52%	4.76%
Government research department	14.28%	9.52%	4.76%
CTV	14.28%	4.76%	9.52%
DoI	14.28%	4.76%	9.52%
Stockbreeders	14.28%	14.28%	0
GDA	14.28%	9.52%	4.76%
Import export	14.28%	14.28%	0
Regional agent	9.52%	9.52%	0
Consumers association	9.52%	4.76%	4.76%
Fertilizers market	9.52%	9.52%	0
Farmers cooperative	9.52%	9.52%	0
ARE	4.76%	4.76%	0
-----			
AVG:	22.08%	11.04%	11.04%
STD:	15.89%	6.94%	11.43%
MIN:	4.76%	4.76%	0
MAX:	66.66%	38.09%	42.86%



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\*\*\*Fig. 5 Node Centrality analysis map. Light green indicates marginal stakeholders, while dark green indicates more central stakeholders (multiple links between two nodes are counted as a single link). The table in the figure shows the results of the centrality degree analyses (degree, in-degree and out-degree) in percentage values. Percentage indicates a ratio of the degree (out or in-degree) to the number of actors in the network minus one and allows comparison of degree centrality scores across other networks of different sizes. List of acronyms used in the map: SONEDA: National Society for Water Exploitation and Distribution; CRDA: Regional Commissariat for Agricultural Development; DoI: Department of Irrigation; ARE: Water Resources Office; CTV: Local Divulgence Centre; GDA: Groups of Agricultural Development; SYNAGRI: farmers' trade union.

### 452 **3.3 Public Engagement results**

453 The structured interviews administered during the hydrogeological field campaign provided  
454 useful information to supporting SNA results, and favouring the identification of priorities,  
455 gaps and challenges to be addressed. This activity also permitted to include in the analysis the  
456 point of view of the farmers and well owners involved in the monitoring assessment, hence  
457 providing the basis for the implementation of a bottom-up approach tailored to their real  
458 needs and perceptions. Forty-four farmers, landowners and well owners answered questions  
459 about groundwater uses and impacts on water resources, and regarding their personal  
460 knowledge/perception of groundwater problems in the region (Figure S1 of the electronic  
461 supplementary material (ESM)). The interviewees' average age was 44 (with the youngest  
462 aged 20 and the oldest 67), while 14 people preferred not to state their age. Seventy-seven  
463 percent of the interviewees showed considerable interest in the research project and agreed to  
464 be involved in the monitoring network for the on-going hydrogeological assessment of  
465 groundwater quality in the Grombalia basin. The questionnaires showed that local people are  
466 aware of the existence of groundwater issues in the region, and that they consider as the most  
467 crucial problems: i) the general salinity increase; ii) the decrease in the piezometric level due  
468 to groundwater overexploitation; and iii) a clearly perceived degradation of water quality over  
469 the years. All of the interviewed farmers and well owners adopt the following strategies to  
470 deal with these issues: i) in case of significant piezometric level decrease, they suspend  
471 groundwater pumping and resort to alternative water sources (e.g. surface water) for  
472 irrigation. Alternatively, when this option is not possible (due to both economic or technical  
473 limitations), they dig deeper into the wells in order to reach a new water table depth; ii) where  
474 aquifer salinization can seriously hamper crop productivity, they mix groundwater with the  
475 irrigation channel water (i.e. Medjerda River waters, with salinity lower than 1.5 g/L,



476 distributed in the region of Cap Bon by SECADENORD; Tlili-Zrelli, 2013) in order to obtain  
477 water suitable for irrigation.

478 Despite the common perception of the overall decline in groundwater quality over the years,  
479 none of the interviewees made reference to nitrate ( $\text{NO}_3^-$ ) contamination, which is one of the  
480 main problems affecting the region, and thus a great challenge for current water management  
481 plans (Zouari et al. 2015). The differing views between farmers and academics regarding the  
482 nitrate issue are the main consequence of scarce or ineffective knowledge transfer of scientific  
483 findings. This highlights the need for hydrogeologists and groundwater scientists to play a  
484 more active in raising awareness about the link between agricultural practices (especially the  
485 widespread use of fertilizers) and the lack of adequate sanitation systems with nitrate  
486 pollution in aquifers, on the one hand, and about the effects of high nitrate concentrations in  
487 both irrigation and drinking water, on the other. In fact, nitrate concentrations exceeding the  
488 WHO statutory limit for drinking water (50 mg/L; WHO 2011), as in the case of the  
489 Grombalia aquifer (Zouari et al. 2015) can cause a variety of health problems, especially in  
490 children who can contract methemoglobinemia, also known as the blue-baby syndrome (Fan  
491 and Steinberg 1996), and gastric cancer (Feast et al. 1998). Indeed, during the  
492 hydrogeological investigations (and associated field works), special attention should be paid  
493 to specific capacity building on nitrate contamination in groundwater, sharing the analytical  
494 results of the sampled waters throughout the region, as often requested by interviewed well's  
495 owners. Moreover, collaborations with the sanitation sector could be strengthened. In fact, the  
496 INM showed that the Ministry of Health was not recognized to have an important role (degree  
497 of influence <2), compared to other stakeholders involved in the studied issues (i.e. "Who can  
498 influence groundwater pollution reduction in the rural areas of the Grombalia basin?" and  
499 "Who can influence the implementation of new groundwater protection actions based on the  
500 outcomes of the hydrogeochemical investigation?"). In fact, this ministry, being responsible

501 to undertake drinking water quality monitoring, is mainly linked to the other stakeholders  
502 through the technical information flow (Figure 3), and through the control and authorization  
503 one (in this case it only linked to farmers and the import-export sector). This highlights the  
504 potential for strengthening its role within the network in order to raise awareness on nitrate-  
505 driven issues in drinking water. Indeed, the Ministry of Health could play a fundamental role  
506 in promoting public health advocacy strategies related to water quality needs for domestic,  
507 drinking and agricultural uses, and in collaborating with other non-governmental and  
508 community-based organizations involved in water, sanitation and hygiene (WASH) actions.

509 In addition, given that groundwater is mainly used for irrigation and domestic purposes (often  
510 including drinking use; Figure S2a of the electronic supplementary material (ESM)) it will be  
511 crucial to collaborate with local agronomists in order to provide advice on fertilizer  
512 optimization rates, enabling farmers to obtain the maximum returns from crops while  
513 reducing environmental impacts on soil and water (and of course fertilizer cost). Well-  
514 informed farmers might therefore be willing to engage personally in fighting nitrate  
515 contamination in the region (for example, by reducing fertilizer loads and calling upon the  
516 ministries for more support in actions targeted at groundwater quality protection) without  
517 compromising their profits. In the same way, it is necessary to explore alternatives that would  
518 reduce vulnerability to climate uncertainties and effect of droughts (in case of rainfed  
519 agriculture and the increasing use of surface waters for dominant drop-by-drop irrigation;  
520 Figure S2b of the electronic supplementary material (ESM)), and increase the implementation  
521 of dryland farming.

522 Most of the participants to the surveys indicated local and governmental authorities (in  
523 particular the Ministry of Agriculture and the State – 47.7% and the CRDA – 4.5%), as being  
524 responsible for the management and control of water and agriculture, although they also  
525 highlighted the perceived lack of practical support from state actors to local farmers. For

526 example, only three participants stated that they used the type of fertilizers recommended by  
527 the CRDA, whereas the remaining interviewees stated that the CRDA had never contacted  
528 them to provide any kind of advice or guidelines on irrigation or agricultural practices. This is  
529 in disagreement with the information provided by the key informants involved in the SNA,  
530 highlighting a potential gap between theory and practice, i.e. the formal duties of some  
531 stakeholders and their effective application. As previously mentioned a stronger involvement  
532 of GDAs could contribute to bridging this gap and favour a more effective communication  
533 among the stakeholders (especially in terms of exchange of advices on good practices), and  
534 facilitate farmer's voice to be captured in decision-making processes. Moreover, none of  
535 interviewees declared to have ever been in contact with scientists and hydrogeologists prior to  
536 this meeting with the research group, even though the Grombalia basin (together with the Cap  
537 Bon Peninsula) is one of the most studied regions in the country, especially as far as  
538 groundwater is concerned. Clearly there is a pressing need for a closer links between the  
539 scientific community and water end-users to make optimum use of the outcomes of their  
540 investigations and ensure that scientific activities lead to real benefits for local populations. In  
541 addition, none of the interviewees was aware of Integrated Water Resources Management and  
542 Climate Change issues even though these are the main topics currently under discussion in the  
543 international hydrological community, again highlighting the need for improved  
544 dissemination activities that will increase the know-how exchange from within the scientific  
545 arena to households, citizens and local authorities.

546

#### 547 **3.4. Lessons learned and management recommendations**

548 The application of the Bir Al-NAs approach in the region of Grombalia (Tunisia) permitted to  
549 highlight some actions to be taken to improve the management and protection of local  
550 groundwater resources:

- 551 • The Group of Agricultural Development (GDA) involvement must be fostered to fully  
552 benefit of its potential role as mediators between local/national authorities and the water  
553 end-users, and to ensure that farmer’s voice and needs are adequately considered in the  
554 groundwater-related decision making processes.
- 555 • The scientific community should collaborate in a more efficient way with the other  
556 stakeholders involved in the network with the overall goal of finding adequate strategies  
557 to engage farmers in groundwater protection. This might imply improving advocacy  
558 actions together with the Ministry of Health and the sanitation sector, as well as  
559 collaborating with local NGOs and consumers’ associations. Clearly engaging scientists  
560 in sound outreach activities and results presentations to end-users and local authorities  
561 would be an asset.
- 562 • Bottom-up driven strategies to groundwater protection that take into account farmers  
563 need and science-based management decisions should be prioritized in order to achieve  
564 environmental protection and conflicts reduction.

565 Moreover, besides its relevance for regional development, this study has some broader  
566 implications, especially related to the need to go beyond the state of the art of hydrogeological  
567 assessments and to bridge the gap between science and society through sound integrated  
568 approaches. In particular, this socio-hydrogeological application demonstrated:

- 569 • The importance of identifying the key stakeholders involved in the studied issues since  
570 the early stages of the hydrogeological assessment, in order to understand who is affected  
571 (directly or indirectly) by the groundwater system in question and whether the  
572 project/investigation likely to raise conflicts. Results highlighted that the SA performed  
573 through the literature review was not sufficient to gain a complete understanding of the  
574 social dynamics related to local/regional groundwater use and management. Indeed,  
575 performing a full SNA permitted not missing some relevant information related to the

576 socio-economical system. This outcome is particularly relevant for investigations  
577 performed in different regional contexts (i.e. where hydrogeologists are not fully  
578 acquainted with local issues) or when different cultural sensitivities are at stake.

- 579 • The need to perform integrated investigations more coherent with the complex network  
580 of interactions between the environmental and social sphere. Going beyond the classical  
581 hydrogeological assessment approach implies considering the cause-effect relationship  
582 between humans and groundwater, hence analysing not only how a given groundwater  
583 system is affected by human activities, but also how human activities and wellbeing are  
584 hampered by scarce or polluted groundwater resources.
- 585 • The importance of including local knowledge in hydrogeological assessment and to foster  
586 capacity building and information sharing with end users. Indeed, knowing their point of  
587 view related to the studied issue would permit not only to better address any investigation  
588 targeted to the improvement of local groundwater resources, but also to be aware of  
589 possible gaps to be bridged. In fact, as previously mentioned in the Grombalia  
590 application, differing views between farmers and academics regarding groundwater  
591 pollution issues and emergencies are mainly associated to the lack of adequate knowledge  
592 transfer. This problem can be effectively tackled with a stronger engagement of  
593 hydrogeologists in capacity development.
- 594 • The urgency to make scientists and local stakeholders working together to identify shared  
595 sustainable solutions for long-term groundwater protection.

596

#### 597 **4. Conclusions**

598 A novel socio-hydrogeological approach, Bir Al-Nas, has been tested in the Grombalia basin  
599 (Tunisia) to evaluate the effectiveness of combining hydrogeological and social analysis  
600 (namely Social Network Analysis and public engagement) in investigation targeted to rural

601 development. Results of the SNA, performed using the Net-Map toolbox, permitted obtaining  
602 a preliminary appraisal of the institutional setting in terms of groundwater management  
603 relative to the groundwater issues in Grombalia basin, also highlighting the most influential  
604 and central stakeholders able to support the implementation of new groundwater pollution  
605 reduction strategies. It emerged from the study that the stakeholders perceived as most  
606 influential in the Grombalia water management are not necessarily the most well connected  
607 ones. In particular, GDAs although covering an important role regarding the studied issue, are  
608 not central (i.e. well connected) with the other stakeholders, highlighting a potential  
609 knowledge exchange and communication gap within the network. Hence it will be necessary  
610 to create a new ‘meeting point’ for these influential actors, where GDAs, could partly  
611 compensate for the lack of support reported by farmers during the public engagement  
612 activities. They could also act as delegates representing farmers’ needs at governmental level,  
613 as well as supporting end-users in applying groundwater best practices (e.g. optimizing  
614 groundwater and fertilizers use) developed by the state in collaboration with research  
615 institutions.

616 Not only was the public engagement activity carried out by using structured questionnaires –  
617 the first experimentation of public engagement practices in Grombalia– but it has also helped  
618 supporting the Social Network Analysis outcomes with useful information on farmers’  
619 perception of water pollution in the studied area. Although researchers and scientists could  
620 potentially cover an important role related to sustainable groundwater management, the public  
621 engagement results show that households rarely interact with them and have little confidence  
622 in the outcome of their work. For example, none of the interviewees had either a precise  
623 perception of local groundwater issues or a strong awareness of living in a water-scarce area.  
624 The Grombalia case study clearly reveals the importance of engaging farmers and  
625 groundwater end-users, as they can play a key role in implementing successful management

626 practices and effective local actions. In this regard more attention should be paid to scientific  
627 outreach targeted at information sharing and promotion of advice to the general public.  
628 Moreover, improved communication between scientists and concerned stakeholders would  
629 contribute to building trust for a more reliable and sound management of groundwater  
630 resources. In this context, the Bir Al-Nas approach can represent a preliminary attempt to  
631 bridge the gap between science and society by i) making end users more aware of both the  
632 water issues and of the power they have to reduce groundwater pollution (Re, 2015), and ii)  
633 making scientists and decision makers more aware of end-users challenges and needs. Results  
634 of the social analysis are also currently being used to support hydrogeochemical data  
635 interpretation to assess nitrate pollution origin in the region and will be shared with concerned  
636 stakeholders identified through the SNA to discuss the implementation of new actions for  
637 groundwater protection in the region, without compromising farmer's wellbeing and  
638 productivity. Future perspective also include involving GDA's representatives to participate  
639 in the SNA in order to adequately capture their point of view and to assess their perceived  
640 role within the network and with respect to the analysed issues. Additionally, the proposed  
641 approach will be tested in other regional and hydrogeological contexts to evaluate its overall  
642 validity in contributing bridging the gap between science and societies as long and  
643 groundwater management is at stake.

644 To conclude, considering hydrogeologists' perspective and the overall relevance of the  
645 application, the incorporation of social analysis into hydrogeological investigation proved to  
646 be effective in identifying and presenting explanations for otherwise unexplained social and  
647 political dynamics governing the groundwater sector. Understanding these drivers, through  
648 Social Network Analysis and public engagement activities, can provide important insights for  
649 a more complete assessment of local groundwater issues, improve their understanding of local  
650 processes and power relations, and create the basis for more effective implementation of new

651 management strategies. Such an approach can hence ensure an optimal use of scientific  
652 knowledge, permitting hydrogeologists to contribute solving groundwater issues through  
653 effective communication and a better engagement with water end-users. Being interested in  
654 generating insights that matter to people, through socio-hydrogeology hydrogeologists can  
655 engage for the implementation of knowledge-oriented management that embeds both sound  
656 scientific information and the real needs of local populations. Indeed, this approach can  
657 represent the basis for a complete and multidisciplinary assessment of groundwater issues and  
658 its status in different contexts worldwide.

659

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668

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807

## 808 **List of figures and tables**

809 **Fig. 1 The Grombalia Basin (Tunisia)**

810 **Fig. 2 Phases of the Influence Network Map (INM) creation**

811 **Fig. 3 Common INM for stakeholders involved in groundwater management and protection in the Grombalia basin.**  
812 **List of acronyms used in the map: SONEDE: National Society for Water Exploitation and Distribution; CRDA:**  
813 **Regional Commissariat for Agricultural Development; DoI: Department of Irrigation; ARE: Water Resources Office;**  
814 **CTV: Local Divulcation Centre; GDA: Groups of Agricultural Development; SYNAGRI: farmers' trade union.**

815 **Fig. 4 Stakeholders' influence degree, as indicated in the common INM. The red area indicates the most influential**  
816 **stakeholders, according to the interviewees INM.**

817 **Fig. 5 Node Centrality analysis map. Light green indicates marginal stakeholders, while dark green indicates more**  
818 **central stakeholders (multiple links between two nodes are counted as a single link). The table in the figure shows the**  
819 **results of the centrality degree analyses (degree, in-degree and out-degree) in percentage values. Percentage indicates**  
820 **a ratio of the degree (out or in-degree) to the number of actors in the network minus one and allows comparison of**  
821 **degree centrality scores across other networks of different sizes. List of acronyms used in the map: SONEDE:**  
822 **National Society for Water Exploitation and Distribution; CRDA: Regional Commissariat for Agricultural**  
823 **Development; DoI: Department of Irrigation; ARE: Water Resources Office; CTV: Local Divulcation Centre; GDA:**  
824 **Groups of Agricultural Development; SYNAGRI: farmers' trade union.**

825

826 **Table 1 Comparison between the stakeholders identified during the SA included in the maps, and the stakeholders**  
827 **identified during the SNA. Blue: Decision-making level; Grey: Executive level; Magenta: Users level; Black: Others.**  
828

## 829 **List of ESM**

830 **Tab. S1 The institutional framework for water management in Tunisia and the relative functions of the main**  
831 **stakeholders**

832 **Fig. S1 Summary of the information retrieved during the public engagement phase: a.) Gender of respondents**  
833 **(percentage); b.) Age of respondents (pink for women, blue for men); c.) Educational level of respondents (frequency);**  
834 **d.) Educational level and gender of respondents; e) Profession of well-owners**

835 **Fig. S2 Groundwater use in household: a.) Kind of groundwater utilization; b.) Type of irrigation**